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D R A F T WHITE PAPER

Regulators Work Toward Harmonizing Safe Medication Container Labeling and Packaging

6 INTRODUCTION

7 8 The complexity of the medication management system continually introduces factors that can compromise its safety and that of patients at large.¹ Globally, it is estimated that 64 million disability-9 adjusted life years are lost yearly due to unsafe care.² The presentation of the primary and secondary 10 packaging of drugs is a determining factor in how they are identified and used.³ Aspects such as unclear, 11 12 ambiguous medicine label information and similarities in appearance can lead to selection errors and 13 inappropriate use including wrong drug, formulation, dose, or route of administration errors.^{4,5,6} With 14 the world becoming a global village, addressing the differences in global product labeling and packaging becomes vitally important. A study of international generic drugs highlighted the non-equivalence in the 15 labeling and packaging standards for these products.⁷ Such differences create potential for medication 16 errors to occur. In 1998, more than one third (33%) of medication errors reported to United States 17 18 Pharmacopeia's (USP) voluntary error reporting program involved product labeling or packaging.⁸ In 2001, Kenagy and Stein⁹ estimated that medication errors related to labeling and packaging injure or kill 19 20 about 10,000 patients yearly.

21 Medication errors affect millions of patients around the world, sometimes leading to death or serious

- harm. Globally, the cost associated with medication errors has been estimated at \$42 billion USD
- annually¹⁰. Each year in the U.S., serious preventable medication errors occur in 3.8 million inpatient
- admissions and 3.3 million outpatient visits.^{11,12} Recently, the National Health Services (NHS) in England
 estimated that 237 million of medication errors occur at some point in the medication use process per
- 26 year.¹³ A landmark study published in 2000 estimated that as many as 98,000 people die each year in
- 27 the US from medical errors occurring in hospitals. Medication errors is a significant public health
- concern that accounts for an estimated 7,000 deaths annually in the US¹⁴ and contributes to 1,708 deaths in England.¹³
- In 2011, the Network for Excellence in Health Innovation reported that outpatient and inpatient preventable medication errors cost approximately \$20 billion each year.¹⁵ The NHS in England places the estimated cost of avoidable adverse drug reactions at £98.5 million per year, consuming 181,626 bed-days.¹³ A recent study in the European Union (EU) showed a steady increase in the number and proportion of Individual Case Safety Reports (ICSRs) of medication errors in the EudraVigilance database
- between 2002 and 2015, to a peak of 5% of all ICSRs in the database.¹⁶
- Though the true incidence is unknown, preventable medication errors significantly increase healthcare cost. Problems associated with medications are common.¹⁷ While multiple interventions addressing the frequency and impact of medication errors have been developed, their implementation varies.¹⁷ To achieve a reduction of overall harm related to medication errors, harmonization at the global level is necessary. Many of the product labeling, packaging and naming issues are common across the countries.
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44 BACKGROUND

45 An analysis of medication errors related to labeling and packaging indicated that look-alike labeling and 46 packaging; use of dangerous or misleading abbreviations; lack of clarity with expression of strength; lack 47 of prominence of non-proprietary name (generic name); legibility and readability of information;

- 48 contributed to medication errors.¹⁸ A lack of consistent drug container labeling and packaging across the
- 49 globe can contribute to errors especially because some countries rely solely on imported drugs, others
- also import drugs to address drug shortages in their country. To advance global harmonization of
- 51 container labeling and packaging standards and reduce overall harm associated with medication errors,
- 52 the International Medication Safety Network (IMSN) and the US Food and Drug Administration (FDA)
- held a summit for regulators on drug container labeling and packaging safety in June 2018
- 54 (https://www.intmedsafe.net/global-regulators-and-safety-advocates-meet-about-drug-container-
- 55 <u>labelling-and-packaging/</u>). Goals of the summit included the creation of a minimum set of best practices
- 56 for pharmaceutical container labeling and packaging aimed at reducing medication errors and the
- implementation of support for safety technologies such as label barcodes to be used with scanningequipment to reduce medication errors.
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- 60 The summit was held at the FDA White Oak (Silver Spring) campus in MD, and convened a group of
- 61 regulators, FDA staff, IMSN members, and invited international speakers. The meeting was co-chaired by
- 62 FDA's Lubna Merchant, Deputy Director of the Office of Medication Error Prevention and Risk
- 63 Management and Acting Director of the Division of Medication Error Prevention and Analysis, and
- 64 Michael Cohen, chair of IMSN and president of the Institute for Safe Medication Practices (ISMP).
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- 66 Summit participants included the Brazilian Health Regulatory Agency (ANVISA), Mexico Federal
- 67 Commission for the Protection against Sanitary Risks (COFEPRIS), European Medicines Agency (EMA),
- 68 Health Canada, Portugal National Authority of Medicines and Health Products (INFARMED), Netherlands
- 69 Medicines Evaluation Board (MEB), United Kingdom Medicines & Healthcare products Regulatory
- 70 Agency (MHRA), Saudi Food and Drug Authority (SFDA), FDA, WHO, IMSN members (ISMP, ISMP Canada,
- 71 ISMP Spain, United Arab Emirates, Danish Patient Safety Authority, and Canadian Patient Safety
- 72 Institute) and Global Standards One (GS1).
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- Recognizing the importance of pharmaceutical industry' involvement when addressing safer drug
 container labeling and packaging, the proceedings from the June 2018 meeting were discussed during a
- container labeling and packaging, the proceedings from the June 2018 meeting were discussed during a
 follow-up meeting (as part of IMSN 13th Annual meeting) held in October 2018 (Cascais, Portugal).
- Participants included, representatives of pharmaceutical companies (Abbvie, USA; Baxter, Portugal;
- BMS, USA; Eli Lilly, UK; Hikma, USA; Janssen/J&J, Netherlands; Novartis, USA; Pfizer, USA; UCB, USA),
- 79 medicine agencies (FDA, USA; ANVISA, Brazil; MHRA,UK; Norway Medicine Agency), WHO (via
- 80 teleconference), IMSN members (ISMP, ISMP Canada, ISMP Spain, ISMP Brasil, Prescrire, Hong Kong
- 81 health authority, Portuguese Association of Hospital Pharmacists (APFH), United Arab Emirates, and
- 82 Health Quality and Safety Commission New Zealand [HQSC]). Also, in attendance were
- 83 pharmacovigilance centers: Centre anti poison et de pharmacovigilance du Maroc, FDA, French network
- 84 of regional pharmacovigilance, MHRA, New Zealand Pharmacovigilance Center, Norway Medicine
- 85 Agency, Portuguese Pharmacovigilance, and Drug Commission of the German Medical Association), and
- 86 others (Organizacion de Farmaceuticos Ibero Latinoamericanos, Brand Institute, and Med-ERRs).
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- Meeting participants strongly advocate for the global acceptance of ten drug container labeling and
 packaging recommendations brought forth in this document. These recommendations are intended for
 container labels and carton labeling for drug and therapeutic biological products, although they may
 also be relevant for other products. While many safe drug container labeling and packaging practices
- 92 were discussed, the purpose of this paper is to limit the discussion of the recommendations that the
- 93 summit participants agreed upon.
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98	RECOMMENDATIONS
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100	Immediate and outer container labels
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102	1. For small volume injectable products, the product strength should include the amount per mL
103	and the total quantity per volume.
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105	A product's strength or concentration is critically important information. Healthcare professionals
106	rely on the amount of ingredient (strength) in a drug to properly treat patients. ¹⁹ Strength
107	expression is an essential piece of information on product labels, unclear expression of strength
108	can lead to incorrect selection and use of products. ²⁰ Volume mismatch of product in the
109	container with the expression of strength (i.e., the strength expression on the label states the
110	amount of product per milliliter, but the vial contains more than 1 mL) has introduced confusion
111	leading to medication errors ²¹ Such errors have been reported for decades. For example, a nurse
112	and medical resident inadvertently administered 30,000 units of benarin instead of 3,000 units
113	Both practitionars thought a 10 mL vial of honorin hold a total of 1 000 units when in fact, each
114	both practitioners thought a 10 mE vial of hepatin field a total of 1,000 units when, in fact, each
115	vial contained 10,000 units (1,000 units/IIIL). This inistake led to the death of the patient after development of an introgram in homoschage and brain stem homoisticn 21
110	development of an intracramal hemormage and brain stem hemation.
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11/	Many regulators already demand for products to be labeled with both the per mL and the per
118	container quantity. (19) and While EMA and MHRA require the per container quantity to be
119	prominently displayed on the label, the FDA and Health Canada explicitly recommend the product
120	strength to be expressed as total quantity per total volume followed in close proximity by the
121	concentration per mL in parenthesis. There may be some exceptions (noted below) to expressing
122	strength per total volume. In certain cases, the primary and prominent expression of the total
123	drug content per container would not be effective in preventing medication errors, for example;
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125	- Containers with less than 1 mL total volume, only the amount per volume provided (e.g., 3 mg
126	/ 0.5 mL) should be listed. ^{20,25}
127	 Unit dose ready-to-use formats such as prefilled syringes, only the amount per volume
128	provided should be listed (e.g., 6 mg / 1.2 mL, 4 mg / 0.8 mL). The per ml amount can be
129	provided in the prescribing information. ²⁰
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131	This position is also supported by IMSN ⁴ , Pharmaceutical Management Agency (PHARMAC) ²⁶ , and
132	United States Pharmacopoeia (USP) ²⁷ . Prominently labeling products with both the total quantity
133	per total volume and amount per mL can help avoid confusion and reduce the risk of medication
134	errors.
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137	2 Use of metric units in the strength expression for products
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139	The strength expression on product labels should appear in metric units of measure such as mi
140	mg mcg or g rather than non-metric units. Anothecary or household measurements such as
141	toospoon drams grains or ratios (o.g. 1:1000) should not be used. There is a need for healtheare

- errors are common. Fatal medication errors have occurred when healthcare providers or patients are converting from one unit of measure to another.²⁵ Conversion and calculating errors can be prevented via the use of a standard unit thereby reducing the need for conversion.²⁸ Wheeler et al²⁹ reported an increased number of errors when the concentration of **EPINEPH**rine was expressed as a ratio (1:1,000) compared with metric units (1 mg/ml).
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149 Many error cases have been published related to the ratio expression of medication strength 150 including the death of a teenage boy being treated for priapism. The physician misunderstood the 151 ratio expression of **EPINEPH**rine 1:1,000 and inadvertently administered 4 mL of undiluted 152 **EPINEPH**rine 1:1,000 (4 mg) instead of 4 mL of 1:1,000,000 (a dose normally prepared by diluting 1 153 mg of **EPINEPH**rine 1:1,000 in a liter of normal saline).³⁰

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155 In an effort to improve patient safety, on May 1, 2016, USP eliminated ratio expression for single
156 entity drug labels such as EPINEPHrine, neostigmine, and isoprotenol.³¹

157 Drug regulators recognize that a product's strength or concentration is critically important 158 information for the end user. Since the purpose of expressing strength in the name of a product is to give the most relevant information regarding the content of the product in view of its use²³, it is 159 therefore important to express the dose strength of health products in appropriate metric unit 160 system.²⁰ To allow for safe transition to metric-only labelling, the strength on container labels 161 should be expressed in both metric unit as well as the formal unit in parenthesis during the 162 transition period.³² The use of metric units to express the dose of drug products have been 163 supported by IMSN,⁴ FDA,²⁵ Health Canada,²⁰ Australian Therapeutic Goods (TGA),³³ FIP³⁴, and 164 others. 165 166

167 Although, there was consensus on the use of metric units, it is important to note that there may 168 be a few exceptions to the use of metric units for strength expression. For example, units of 169 measure other than metric may be acceptable in certain situations, such as expressing the 170 potency for certain biological products or percentage strength for topical preparations. It is 171 important to consider older expressions of strength for which there has been a historical practice 172 and understanding among users without evidence of medications errors. Changes to expressions 173 of strength in these few cases may be problematic if the strength has been expressed in a non-174 metric unit without evidence of medication errors. 175

- Also, strengths and concentrations should consistently be expressed in units of measure that are
 congruent with those used in the dosing instructions.^{20,25}
 - 3. Eliminate potentially error-prone abbreviations and dose designations on immediate and outer container labels.

Communication failures in healthcare contribute to errors. In fact, this accounted for more than 182 20% of sentinel events in 2014.³⁵ Certain abbreviations used to communicate medication orders 183 can lead to communication lapses.³⁶ Concerns about error-prone abbreviations and dose 184 designations led The Joint Commission (TJC) to introduce the "Do Not Use" list of abbreviations as 185 part of its National Patient Safety Goals in 2004.³⁷ In addition to TJC, ISMP, ISMP Canada, the 186 National Coordinating Council for Medication Error Reporting and Prevention (NCC MERP), 187 Accreditation Canada, and the Health Quality of Alberta advocate for the prohibition of dangerous 188 abbreviations and dose designations.³⁸ 189

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- 191 Despite this advocacy, several instances of medication errors related to the use of abbreviations have been reported. In a study to determine patient harm related to the use of abbreviations, the 192 use of "U" for units accounted for 13.1% of errors.³⁶ The use of the abbreviation "U" contributes 193 to errors when misread as zero (0), often leading to 10-fold or greater overdose.^{39,40} Such errors 194 can be particularly dangerous when insulin units are involved, but other drugs are also measured 195 196 in units and just as prone to serious overdose errors. Another abbreviation of units that has been 197 reported is the use of "IU" for international units, which has been mistaken as intravenous (IV)^{36,40,41,42} For example, in preparing a dose of "Vitamin E 100 IU," a nurse misinterpreted "IU" as 198 "IV" and drew up the content of the oil-based capsule into a syringe for IV administration. 199 Fortunately, the mistake was noticed before administration to the patient.⁴³ 200
- The use of trailing zeros (e.g., 1.0) is another concerning dose designation. In a study that evaluated the use of dangerous abbreviations and dose designations, errors related to trailing zeros increased between January 2005 and 2009.³⁸ If decimal places or commas are not seen, it can lead to a 10-fold overdose or underdose.²⁰

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- 207The use of naked decimal points (e.g., .5) should also be avoided. Fatal errors have been published208regarding naked decimal points, such as the tragic death of a 9-month-old baby who received 10209mg of IV morphine within two hours. The physician had prescribed ".5 mg" of IV morphine but the210order was inadvertently transcribed as 5 mg of IV morphine.44
- 211212To improve the safety of drug labels globally, it is crucial to avoid error prone abbreviations and213dose designations. Many regulators and organizations already recommend against the use of214trailing zeros, "U" for units e.g., Health Canada, 20 FDA, 25 Australian commission on Safety and215Quality in Heathcare, 41 FIP, 34 HQSC, 41 and "IU" for international units on drug labels e.g., Health216Products Regulatory Authority, 22 PHARMAC 26 Australian commission on Safety and Quality in217Healthcare. 41
 - There may be instances where it is not be feasible to avoid use of these abbreviations especially for multilingual labels given the limited space on labels. However, whenever feasible, these abbreviations should be avoided.
 - 4. Prominently display cautionary statements on outer and immediate container labels of neuromuscular blockers, potassium chloride concentrate injection, methotrexate, and other selected error-prone medications.
- 227 Some medications have an increased risk of causing significant patient harm (especially when used 228 inappropriately), which should be highlighted on the label. Fatal errors with high-alert 229 medications, such as neuromuscular blockers (e.g., suxamethonium [succinylcholine], rocuronium, vecuronium), methotrexate, and potassium chloride concentrate injection have been averted due 230 to a prominent display of cautionary statements. For example, a nurse inadvertently selected 231 232 succinylcholine instead of heparin. While walking to the patient's bedside, she noticed white lettering on the red cap that read "WARNING: PARALYZING AGENT", which prompted her to verify 233 the vial thereby preventing a medication error. She indicated that the prominently displayed 234 cautionary statement enabled her to identify this near miss.⁴⁵ When first noticed, even when the 235 product is not in active use, such as when seen while in storage, these brief warning statements 236 237 also serve to educate users about medication properties of which they may not be aware. 238
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Designing warnings is a complicated task that should be based on human factors and practice
 considerations.⁴⁶ Warning or cautionary statements convey critical information about the product
 to the user, to facilitate correct product use and to prevent an error that may result in serious
 harm or death.⁴⁷

Since evidence has demonstrated that the effectiveness of warnings and messages increases with prominence⁴⁸, the guidance documents of some countries and organizations state that these warning should be the most prominent information on the label and package ^{25,26}; be positive and affirmative ^{4,20,24,25}; brief and explicit ^{20,47}; and incorporate signal words (e.g., "DANGER" "WARNING", "ALERT").²⁰

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Examples of warnings approved by some regulators and organizations include:

Vinca alkaloids	"For Intravenous Use Only – Fatal If Given by	
	Other Routes"(IMSN, Health Canada, ²⁰ USP ⁴⁷ MHRA ⁴⁹)	
Oral methotrexate	"Check dose and frequency – Methotrexate	
	is usually taken once a week" (IMSN, ⁴ Health	
	Canada, ²⁰ MHRA ⁴⁹)	
Potassium Chloride concentrate injection	"Must Dilute Before Use" (IMSN, ⁴ Health	
	Canada, ²⁰ MHRA ⁴⁹)	
Neuromuscular blocking agents	"Warning: Paralyzing Agent" (Health	
	Canada, ²⁰ ISMP Canada, ⁴⁵ TGA ⁵⁰)	

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Some regulators allow for cautionary statements to be included in the product labeling or on the surface of the ferrule or cap overseal of a vial containing an injectable product. ^{20,25} To globally prevent medication errors related to these vinca alkaloids, oral methotrexate, potassium chloride concentration injection, and neuromuscular blocking agents, cautionary statements/special warnings should be prominently applied to the product label.

Also, these cautionary statements should have a consistent message globally e.g., the message on the warning label for neuromuscular blocking agents in Europe should be the same for neuromuscular blocking agents in Australia, USA, Canada etc.

5. For the labels on glass ampules, contrasting label backgrounds and appropriate font size and label orientation should be used, to improve readability.

Glass ampules have been widely used in packaging injectable drugs especially in emerging 265 markets⁵¹ due to the low cost of production.⁵² However, poor glass ampule labeling continually 266 contributes to medication errors. Ampules with a clear background have a poor contrast and are 267 difficult to read, especially when the printing is black or another dark color.⁵³ Overlapping text 268 printed on both sides of an ampule and poor visual contrast between container closure and label 269 information; text and background, has led to wrong drug and dose errors.²⁵ Abeysekara et al⁵⁴ 270 stated that 20.8% of drug errors reported to the Australian incident monitoring program were due 271 to wrong drug ampule selection or a labeling error. Studies have demonstrated that using a 272 contrasting background on ampule labels improves legibility and decreases reading errors.^{55,56} 273

275Besides contrasting background, font size and label orientation also affect the legibility of ampule276labels. In 2004, ASTM International published guidelines on the labeling of ampules which were

- 277accepted by the American Society of Anesthesiologist (ASA).
S7 The ASTM International guidelines278indicate that ampule label should have maximum contrast between the text and the background279provided by high contrast color combinations as specified in ASTM International standard, which280also minimize the impact of color blindness.
S5,57 Standards also include recommendations for font281size, extra space for separation around the drug name, and use of additional emphasis for the282initial syllable, or a distinctive syllable between similar drug names.
also supported by the International Organization for Standardization (ISO) and ISMP.
S7,58
- Also, some regulators recommend the use of color contrast that affords adequate legibility of text,^{20,23,25} the orientation of text to the field of view so that it is not limited by physical aspects of the small container (e.g., curvature),^{20,26} and the avoidance of high gloss, metallic, or reflective packaging.²³ ISMP also recommends that ampule labeling should be oriented so that the label is right side up when the neck of the ampule is held in the right hand using by thumb and forefinger, thus favoring the over 80 % of human beings who are right-handed. A similar recommendation is made for prefilled labeled syringes that are held in the right hand by the syringe plunger.⁵⁹

Despite reported medication errors and published standards, some manufacturers still use ceramic prints on clear glass, without a contrasting background. In view of patient safety, the labels on drug ampules should always have a contrasting background and appropriate readability features including font size and orientation. Harmonization of ampule label requirements will decrease medication errors globally.

6. Prominently display international nonproprietary names (INN) on labels/packages.

Initiated in 1950, WHO published the first list of International Nonproprietary Names (INN) for
 pharmaceutical substances intended for use in pharmacopoeias, labeling, product information,
 product promotional materials, drug regulations, and as the basis for product names (such as
 generic names).⁶⁰ Most national nomenclature systems such as the British Approved Names
 (BAN), Dénominations Communes Françaises (DCF), Japanese Adopted Names (JAN), United States
 and TGA use names identical to INN (nonproprietary or generic drug name).^{60,61}

- 308 The nonproprietary drug name (generic name) is a distinctive characteristic of a drug and should 309 be prominently displayed alongside other pertinent information like strength, dosage form, etc. 310 Though many countries have adopted the use of INNs, the prominence of these nonproprietary drug names on drug labels varies. Not prominently displaying the generic names of medications 311 on their label may lead to medication errors including unintentional overdose.⁶² A Norwegian 312 313 study indicated that standardized and prominent placement of substance name and dose with a 314 band of high-contrast color support recognition of the active substance in medications. This 315 simple modification helps users realize that two different packages can contain the same active substance, thus reducing the risk of inadvertent medication overdose. ⁶³ 316 317
- For safety reasons, many organizations and regulators advocate for the prominent display of the
 nonproprietary drug name on drug labels (e.g., MEB,³ IMSN,⁴ TGA,⁶⁴ European commission,⁶⁵
 Finnish Medicines Agency Administrative Regulation [FMEA],⁶⁶ New Zealand medicine and Medical
 device safety Authority [MEDSAFE]).⁶⁷ Though this might be difficult for multi-component drugs, it
 is recommended to list all active ingredients on the drug package.²²
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7. Physically link or integrate "special" diluents for "specific drugs" with their powder component.

330 331 Some manufacturers package diluents commonly used for reconstitution, such as sodium chloride 332 injection 0.9% or sterile water for injection along with powdered medications as a convenience to 333 users. However, in other cases, there may be special diluents that are needed for reconstitution od certain drugs and these special diluents are co-packaged with the drug product.⁶⁸ When 334 medications are co-packaged with manufacturer-supplied diluents, there is risk for medication 335 errors⁶⁹ Drug products packaged with a special diluent are often separated from the diluent during 336 product storage resulting in the administration of only the diluent or incorrect reconstitution of 337 the product with the wrong diluent or an incorrect amount of diluent.^{69,70} Cousins et al⁷¹ reported 338 that wrong diluent was used in 1%, 49%, and 18% of hospital cases in the UK, Germany, and 339 340 France respectively.

Incorrect reconstitution may cause reduction in drug solubility, which can lead to powder
 particulates being administered to the patient.^{68,71} For vaccines, it can result in inadequate
 protection of the patient against disease. It can also lead to product instability, precipitation^{68,71}
 and contamination. Though these products usually come with information concerning the
 diluent,⁶⁸ errors related to these products are continually being reported.

- Packaging these products in a container closure system that allows for the drug and diluent to be physically linked or integrated will help reduce these errors.
- 8. Increase the adoption of ready-to-use/ready-to-administer syringes, premixed IV solutions, unitdose packaging, and other more efficient, safer packaging.
- Each year, millions of prescriptions are prepared by pharmacists, nurses, and doctors.⁷² 354 Compounded products, produced on a small scale, are necessary for patients requiring specialized 355 medication that is not commercially available.^{73,74} In 2013, the US Office of the Inspector General, 356 Department of Health and Human Services, published a memorandum indicating that over 90% of 357 hospitals use compounded sterile preparations.⁷⁵ However, these drugs may pose additional risks 358 to patients since regulatory oversight is less rigorous than those of commercial drugs.^{73,74} 359 360 Compounded drugs are exempt from good manufacturing practice regulations, are not clinically evaluated for safety or efficacy^{73,74} and are not required to adhere to labeling standards,⁷³ which 361 increases the potential for preparation errors.^{73,76} Sub-standard compounding practices can lead 362 to production of contaminated, super-potent, or poor-quality drugs.⁷⁷ While the mention of 363 compounding errors might bring to mind the US incident in 2012 involving the New England 364 Compounding Center's meningitis outbreak that affected hundreds of Americans,⁷⁴ Flynn et al⁷⁶ 365 366 reported a 9% error rate in the compounding of intravenous admixtures. 367
- 368 While compounding is an essential component of pharmacy practice, it is also common practice 369 for nurses to compound medications⁷⁸ especially in countries outside of the United States. Nurses 370 commonly prepare sterile medications for immediate or emergency use, but their focus may be on 371 the appropriateness of the drug for the patient's diagnosis rather than pharmaceutical 372 calculations and aseptic techniques.⁷⁹ In fact, an observational study on types and frequency of

- 373 errors in the preparation and administration of drugs by nurses indicated the most frequent errors were lack of hand hygiene (70% in preparation phase, 81% in administration phase) and use of 374 375 aseptic technique (81% in preparation phase, 85% in the administration phase).⁸⁰ Sterile compounding by nurses in nursing units or wards; clinics; at the bedside; in procedural areas; and 376 operating rooms with little direct pharmacy oversight has an increased risk of adverse outcomes, 377 including death, that can occur if medications become contaminated or their potency is altered.⁷⁸ 378 Unnecessary use of compounded drugs futilely exposes patients to potentially serious health 379 risks⁷⁷ and may increase cost. In fact, fungal contamination of medications in one hospital led to 380 the readmission of 545 patients, costing the hospital system 15,000 hours of personnel time and 381 almost 900,000 US dollars.⁸¹ 382
- The purchase of ready-to-use products eliminate the need for compounding thereby reducing the potential for medication errors and product contamination.⁸² Ready-to-use products offer the advantages of reducing preparation time, assuring the drug is properly reconstituted, lengthening expiration dates, and ensuring proper labeling.⁸³ Also, ready-to-use packages such as prefilled syringes are convenient, suitable for home use, and decrease drug waste.⁸⁴ With the increased need to incorporate barcode scanning in the medication use process, ready-to-use products can help facilitate the right product selection and administration.

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- Many organizations advocate for the purchase and use of premixed parenteral solutions,
 especially for high alert medications such as concentrated electrolytes.⁸⁵ When possible, to
 promote safe medication administration practices, regulators should encourage the use of
 commercially prepared drugs. For products with standardized dosing, unit-dose packages should
 be used, whenever possible.⁴ Compounded products should not duplicate an approved drug
 product.⁸⁶
 - 9. Develop product-specific global safety standards; for example, standard packaging for nononcologic methotrexate to prevent accidental daily use and overdose.
- 402 Efforts to decrease medication errors should go beyond requiring people to be infallible.⁸⁷ An 403 unintentional overdose of medication might be linked to medication package design.⁶³ When 404 approving drug products, regulators must consider how people will use them. Consider features 405 that make products more or less safe and those that do not require humans to increase 406 vigilance.¹⁹
- 408Regarding the prevention of accidental daily use and overdose of methotrexate for non-oncologic409indications, a product feature that does not depend on human vigilance is standard packaging.410The dosing of methotrexate in the treatment of non-oncologic conditions, such as rheumatoid411arthritis, psoriasis, and other conditions, is weekly, ^{88,89}but prescribing and dispensing errors have412led to patients receiving daily doses.⁹⁰ A 10-year analysis by the National Patient Safety Agency in413the United Kingdom identified 26 cases of serious injury and 25 deaths due to unintentional414overdoses of methotrexate.⁹¹
- 416 Due to several reports of fatal dosing errors with methotrexate, many countries have 417 implemented safety strategies to intercept this type of error^{88,89}, but the errors still exist. 418 Organizations such as IMSN⁴, ISMP⁹⁰, Prescrire⁹², and HQSC⁹³ propose the repackaging of 419 methotrexate in unit-dose blister calendar packs for non-oncologic indications. Since some 420 regulators indicate that the appropriate pack size should be chosen in accordance with the

- duration of treatment⁹⁴, methotrexate unit-dose packages for non-oncologic indications should
 only contain a 30-day supply. Some countries print warnings about the need for weekly dosing on
 the primary display panel (e.g., Spain).⁹⁵
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 10. Include barcodes on drug packaging to facilitate scanning at the bedside or other locations where medications are dispensed and administered by healthcare practitioners
- 428 The quality of healthcare depends on safe medication preparation and administration. The use of 429 machine-readable coding and scanning have the potential to identify and intercept errors before they reach the patient.⁹⁶ Created to reduce drug administration errors and improve patient 430 safety⁹⁷, Barcode medication administration (BCMA) has an error rate of about 1 in 10 million 431 compared to keyboard-entry error rates of 1 in 100.^{96,97} BCMA reduces medication errors by 432 verifying the right patient, right dose, and right drug, therefore giving a closed feedback loop.⁹⁸ 433 Thompson et al⁹⁹ stated a 43.5% decrease in reported medication administration errors after the 434 introduction of BCMA and Bonkowski et al¹⁰⁰ noted an 80.7% relative reduction in the number of 435 administration errors after the implementation of BCMA in an emergency department. BCMA 436 systems can also be used in pharmacy stocking and retrieval to prevent dispensing errors and have 437 demonstrated financial benefits related to the cost of harmful medication errors.¹⁰¹ 438 439
- Though studies have shown that many types of errors might be avoided with the use of BCMA, ^{98,102,103} it's use has not been adopted in many hospitals globally. A recent study indicates a 98.7% implementation in at least one inpatient unit but some hospitals still have not adopted its use or are not using it in every unit.¹⁰¹ One reason BCMA has not been widely adopted at the bedside globally is the lack of manufactural barcode at the unit-dose package level, requiring pharmacies to manually affix organization-generated barcode labels on up to 65% of doses.⁹⁶
- 447 In a separate but related issue, an increase in the global prevalence of falsified medications have led to the adoption and enforcement of anti-counterfeiting laws and regulations. Over 40 448 countries have enacted track and trace laws¹⁰⁴ which requires drugs to have a unique product 449 identifier on each package that follows the drug throughout the distribution chain from 450 manufacturer to patient. The United States (Drug Supply Chain Security Act -DSCSA) and European 451 Union (Falsified Medicine Directive-FMD) have both enacted track and trace systems with the use 452 of the 2D (data matrix) barcode as the information carrier of the unique.^{3,105,106,107} The 453 incorporation of a 2D barcode for track and trace is an excellent opportunity to introduce patient 454 safety initiatives such as barcode scanning at the bedside but unfortunately, these barcodes are 455 not required on the primary drug package (unit-dose level).^{105,106,107} 456 457
- Patient safety is best achieved when practically all medications are barcoded at the primary level.
 Since implementing barcode verification for the preparation, dispensing, and administration of
 medications reduces the risk of errors,¹⁰⁸ globally, the track and trace laws should be expanded to
 ensure that all medications sent to the point of care are barcode labeled.
- 462 463

464 CONCLUSION

In today's society, medications play an important role and their labeling and packaging represents a vital
 factor in their safe use.¹⁰⁹ Medication errors related to product labeling and packaging are a global
 patient safety issue, requiring a multi-faceted approach by international drug regulators and

- 468 manufacturers. Labelling alone cannot mitigate all risk, any labeling warning or package element added
- should be seen in the context of the overall strategy to minimize risk. Factors such as patient/caregiver
- 470 empowerment, healthcare professionals training and system/practice improvements employed in
- 471 conjunction with labelling changes to promote safer medication use.¹¹⁰
- 472 As outlined in this paper, there is a need for global harmonization of product container labeling and
- 473 packaging. While the content of the label and package is determined by drug manufacturers, this
- 474 information is assessed and approved by drug regulators. Regulatory authorities must enforce product
- 475 labels and packages designed to minimize medication errors. Harmonizing safer drug labeling and
- 476 packaging globally will decrease medication errors, decrease regulatory burden on manufacturers that
- 477 produce drugs for the global market, and increase the efficiency of the drug approval process. Only
- 478 when countries agree can we begin to advance patient safety globally.

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Country	Regulatory Agency, IMSN Members or Pharmaceutical Company	Contact Persons	Date reviewed
USA	Institute for Safe Medication Practices (ISMP)	Michael R. Cohen	January 29, 2019, May 17,2019
		BarbraKaryne Nchinda Fobi	January 29, 2019, May 17, 2019
		Christina Michalek	February 6, 2019
USA	US Food and Drug Administration (FDA)	Lubna Merchant	February 22, 2019, May 17, 2019
Canada	ISMP Canada	David U	February 26, 2019
France	Prescrire	Etienne Schmitt	March 7, 2019
United Kingdom	Medicines and Healthcare Products Regulatory Agency (MHRA)	Jan MacDonald	April 12, 2019
Canada	Health Canada	Sally Pepper	May 9, 2019
European Union	European Medicines Agency (EMA)	Alexios Skarlatos	May 16, 2019
Norway	Norwegian Medicines Agency (NOMA)	Sigurd Hortemo	June 6, 2019
USA	Bristol-Myers Squibb	Yusuf Oni	June 10, 2019
		Alpa Bhattacharyya	